## 7

## The Significance of the Job Training Partnership Act for Federal-State-Local Relationships

Gail Garfield Schwartz and Kenneth E. Poole

#### INTRODUCTION

The Job Training Partnership Act (JTPA) changed federal-local relationships created by federal assistance for manpower training under the Comprehensive Employment and Training Act (CETA) to federal-state and state-local relationships. Whereas under CETA, local prime sponsors were funded directly by the federal government, under JTPA, funds go to the states, which are responsible for allocating them, setting up and overseeing the administrative structure, and setting the performance goals that fund recipients must meet.

This switch created a sudden opportunity and, also, a sudden danger. The opportunity was to achieve a new means of control, to coordinate manpower training with related activities, and to channel manpower training efforts where they were most needed or where they might have the highest payoff. The danger was that, given inexperience, the states could not meet their responsibilities. This danger was compounded by the prospect that federal funding would diminish over time and that failure to meet goals would be a state failure, not a local or federal one.

This paper speculates on how JTPA might change state-local relationships and how the new program is likely to influence outcomes that would have positive or negative repercussions in the states. It is based on information from disparate sources, including public interest groups, individuals in charge of JTPA at the state and local levels, and interviews with researchers who are beginning to assess JTPA systematically—and conjecture.

# **The New Job Training Partnership Act**

United States. Congress. House.
Committee on Government
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Subcommittee

## The New Job Training Partnership Act:

The New Job Training Partnership Act, 1983

Implementation of the Job Training Partnership Act United States. Congress. House. Committee on Government

Operations. Manpower and Housing Subcommittee, 1983

The Job Training Partnership Act United States. National

Commission for Employment Policy, 1987

The Job Training Partnership Act James Fosdick, Patrick Sweeney, 1983

The Job Training Partnership Act United States. General Accounting Office, 1986 The 8-percent Section of the Job Training Partnership Act United States. Congress. House. Committee on Education and Labor. Subcommittee on Employment Job Training Partnership Act United States. Congress. House. Committee on Government Operations. Opportunities, 1986 Employment, Housing, and Aviation Subcommittee, 1993 This document records the oral and written testimony of witnesses at a Congressional hearing held in April 1993 to assess the costs and outcomes of the Job Training Partnership Act JTPA Witnesses included officials from the U S Department of Labor the General Accounting Office consultants retained to evaluate the program and several local Private Industry Councils PICs Testimony noted that approximately 36 million people face some type of employment barrier and are eligible to participate in JTPA programs but fewer than 2.5 percent are actually being served and only two thirds of the participants are successfully completing their training and finding employment According to a Labor Department official JTPA programs have done a good job in training for occupational skills and job search methods but have not provided very much help in improving reading and mathematics skills in persons with deficiencies in these areas and have done little in the areas of persons with disabilities Only about half the program participants found jobs after completing their programs of these only half found them through program assistance More than half the jobs paid less than 5 per hour Many of the JTPA programs operate in isolation and they fail to serve the most economically disadvantaged persons However PIC officials also offered examples of programs that have been very successful KC Job Training Partnership Act United States. General Accounting Office, 1985 Oversight--Job Training Partnership Act United States. Congress. Senate. Committee on Labor and Human Resources. Subcommittee on Employment and Productivity, 1984

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