

The Development of Post-War Philippine Land Reform: Political and Sociological Explanations

By David Wurfel. In *Second View from the Paddy*, Antonio Ledesma, Perla Q. Makil & Virginia A. Miralao, eds., Institute of Philippine Culture, Ateneo de Manila, 1983

Introduction

The history of Philippine agrarian policy since independence is a sadly monotonous one for the scholar, a bitterly disappointing one for the hopeful tenant cultivator. It is a story of repeated initiative from the center of government that did not result in anywhere near the announced change in the countryside. Explanations for this series of ineffectual reforms have varied from insincerity and corruption to lack of peasant interest in getting ownership of the land. The most convincing analysis, however, seems to relate to the political and economic interests of the top decision makers, those initiating policy and supervising its implementations, and to the socioeconomic characteristics of the agrarian systems being reformed. The cumulative political consequences of agrarian policy also find both political and socioeconomic explanations.

Agrarian reform is a complex of policies designed to transform rural society in the direction of greater equality of wealth and power among groups and classes, and greater equality of opportunity for individuals. Where agrarian reform has followed a successful revolution it has usually involved the uncompensated redistribution of land. A much more modest attempt at transformation may be the creation of cooperatives in which small cultivators are given greater opportunities than their large competitors. But the type of reform on which we will focus here is the redistribution of tenanted land with compensation to the original owner, land for which the beneficiary of reform must repay the government. Despite all the permutations in Philippine policy

Sociological Perspectives Of Land Reform

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Table of Contents Sociological Perspectives Of Land Reform

1. Understanding the eBook Sociological Perspectives Of Land Reform
 - The Rise of Digital Reading Sociological Perspectives Of Land Reform
 - Advantages of eBooks Over Traditional Books
2. Identifying Sociological Perspectives Of Land Reform
 - Exploring Different Genres
 - Considering Fiction vs. Non-Fiction
 - Determining Your Reading Goals
3. Choosing the Right eBook Platform
 - Popular eBook Platforms
 - Features to Look for in an Sociological Perspectives Of Land Reform
 - User-Friendly Interface
4. Exploring eBook Recommendations from Sociological Perspectives Of Land Reform
 - Personalized Recommendations
 - Sociological Perspectives Of Land Reform User Reviews and Ratings
 - Sociological Perspectives Of Land Reform and Bestseller Lists
5. Accessing Sociological Perspectives Of Land Reform Free and Paid eBooks
 - Sociological Perspectives Of Land Reform Public Domain eBooks
 - Sociological Perspectives Of Land Reform eBook Subscription Services
 - Sociological Perspectives Of Land Reform Budget-Friendly Options

6. Navigating Sociological Perspectives Of Land Reform eBook Formats
 - ePub, PDF, MOBI, and More
 - Sociological Perspectives Of Land Reform Compatibility with Devices
 - Sociological Perspectives Of Land Reform Enhanced eBook Features
7. Enhancing Your Reading Experience
 - Adjustable Fonts and Text Sizes of Sociological Perspectives Of Land Reform
 - Highlighting and Note-Taking Sociological Perspectives Of Land Reform
 - Interactive Elements Sociological Perspectives Of Land Reform
8. Staying Engaged with Sociological Perspectives Of Land Reform
 - Joining Online Reading Communities
 - Participating in Virtual Book Clubs
 - Following Authors and Publishers Sociological Perspectives Of Land Reform
9. Balancing eBooks and Physical Books Sociological Perspectives Of Land Reform
 - Benefits of a Digital Library
 - Creating a Diverse Reading Collection Sociological Perspectives Of Land Reform
10. Overcoming Reading Challenges
 - Dealing with Digital Eye Strain
 - Minimizing Distractions
 - Managing Screen Time
11. Cultivating a Reading Routine Sociological Perspectives Of Land Reform
 - Setting Reading Goals Sociological Perspectives Of Land Reform
 - Carving Out Dedicated Reading Time
12. Sourcing Reliable Information of Sociological Perspectives Of Land Reform
 - Fact-Checking eBook Content of Sociological Perspectives Of Land Reform
 - Distinguishing Credible Sources
13. Promoting Lifelong Learning
 - Utilizing eBooks for Skill Development
 - Exploring Educational eBooks
14. Embracing eBook Trends
 - Integration of Multimedia Elements

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