

Post-Divestiture Telecommunications Policy Making

Brian R. Moir, Partner,
Fisher, Wayland, Cooper and Leader



A considerable amount of attention has been focused on the existing boundaries of the telecommunications marketplace as drawn by the terms of the Modified Final Judgment (MFJ) and the rules of the Federal Communications Commission (FCC). The message of the Regional Holding Companies (RHC's) of the Bell Operating Companies (BOC's) is that many of the existing rules of the MFJ and the FCC are obsolete, anti-competitive, frustrating the applications of modern technology, and unfair to the public, is now being exposed by some government policy makers in Washington, D.C. The divorced offspring of the former Bell System, the BOC's, should receive the primary credit for this discussion. The response from the rest of the telecommunications industry has been quite understandable; basically, the rest of the industry has expressed serious concerns about the BOC proposals being made by some of these government policy makers.

Surprisingly, the proponents of the BOC proposals have not been willing to address three rather fundamental questions before attempting to proceed with the BOC proposals. First, what changes have occurred in the three years since divestiture that warrant a transfer of MFJ's jurisdiction or a change in the fundamental role outlined for this nation's seven dominant suppliers of local bottleneck facilities, that is, local telephone services? Second, what are the public interest objectives that are reasonably expected to be accomplished by adopting these BOC proposals? Finally, does the FCC have the resources, both human and technical, expertise, and will to adequately fulfill its existing jurisdiction, let alone additional burdens such as overseeing the terms of the MFJ and the other aspects of the BOC proposals?

Long distance service suppliers, information service suppliers, equipment vendors, some local service suppliers, state regulators, and residential and business telecommunications users have all united in their concern that the BOC proposals, in particular legislation (S. 2565) in the U.S. Senate introduced by Senator Dole during the 99th Congress, do not balance the requirements for a viable telecommunications industry with the desires of the BOC's. This common concern drew together the most diverse group ever assembled within the telecommunications industry in order to ensure that government policy makers were educated about the concerns of the majority of the industry, not just the desires of this nation's seven most dominant suppliers of local telephone services—the BOC's. After months of effort, this diverse body of businesses and associations was able to sufficiently educate congressional members and staff so that not only did the BOC bill (S. 2565) not receive any action during the 99th Congress, but that key members of the House of Representatives and Senate began to propose alternatives and amendments to the BOC bill in an attempt to balance the desires of the BOC's with those of the rest of the industry.

What does the 100th Congress hold for these issues? The new Congress will have changes in leadership. In the House of Representatives, the subcommittee of the Committee on Energy and Commerce with jurisdiction over telecommunications will have a new chairman, with the election of Timothy E. Wirth, its most recent chairman, to the Senate. In the Senate, the changes will be more dramatic since the Democrats have regained control for the first time during the Reagan administration. While it is quite likely that some of the same telecommunications issues will be considered during the 100th Congress, it is also quite likely that the concerns of the rest of the telecommunications industry, as opposed to the BOC's, will be more prevalent in these legislative efforts than they were in the 99th Congress.

Telecommunications users will participate in these policy making deliberations. Whether they do so in concert with others has not yet been determined, but their concerns are quite clear. Government policy makers must first see that the Congress rigorously utilizes its authority to oversee the FCC in order to gain a clear understanding of how well the FCC is actually coping with its statutory mandate in the post-divestiture era. Only after such a thorough investigation, is it appropriate to review the MFJ and the desires of the BOC's.

Since divestiture, the telecommunications user community has been forced to cope with the following problems: 1) rate claims caused by rapidly changing prices, 2) confusion because of increased rate restructuring, 3) service migration caused by the BOC attempts to influence customer choice by creating economic disincentives for certain services, in particular non-wired services, with unattractive (that is, non-cost based) pricing schemes, 4) supplier turnover, 5) increased variations in service and equipment quality, 6) more complicated procedures for ordering, maintenance, and other support services, 7) service provisioning delays, 8) increased turnover of user investment because of the rapid emergence of new technologies, and 9) prices for local service that are higher than used to be because of excessively high authorized rates of return for the BOC's. These problems make it difficult for American businesses to plan their use of telecommunications resources, forecast costs, prepare budgets, and implement new technologies according to recognized financial and engineering criteria. This is particularly troubling to the user community and the nation at large since telecommunications has become a heavily used tool by American businesses to reach the cutting-edge of competition within their various industries.

Because of the importance of telecommunications to American businesses, the user community views all telecommunications issues from two rather simple perspectives: 1) will the action result in prices being closer to cost, and 2) will a decision increase user choice in a more competitive arena? The BOC's are the dominant suppliers of local service

Telecommunications In The Post Divestiture Era

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Telecommunications In The Post Divestiture Era:

Telecommunications in the Post-divestiture Era Albert L. Danielsen, David R. Kamerschen, 1986 **A Textbook on ATM Telecommunications** P. S. Neelakanta, 2018-10-03

With quantum leaps in science and technology occurring at breakneck speed professionals in virtually every field face a daunting task practicing their discipline while keeping abreast of new advances and applications in their field. In no field is this more applicable than in the rapidly growing field of telecommunications engineering. Practicing engineers who work with ATM technology on a daily basis must not only keep their skill sharp in areas such as ATM network interfaces protocols and standards but they must also stay informed about new classes of ATM applications. A Textbook on ATM Telecommunications gives active telecommunications engineers the advantage they need to stay sharp in their field. From the very basics of ATM to state of the art applications it covers the gamut of topics related to this intriguing switching and multiplexing strategy. Starting with an introduction to telecommunications this text combines the theory underlying broadband communications technology with applied practical instruction and lessons gleaned from industry. The author covers fundamental communications and network theory followed by applied ATM networking. Each chapter includes design exercises as well as worked examples. A Textbook on ATM Telecommunications includes examples of design and implementation making it an ideal tool for both aspiring and practicing telecommunication professionals.

Features After the Breakup Barry G. Cole, 1991

On January 8 1982 the AT T divestiture consent decree was announced. A company with 150 billion in assets more than General Motors General Electric U S Steel Eastman Kodak and Xerox combined the country's second largest employer with over a million employees and the nation's most widely held security with over three million shareholders was to be broken up on the first day of 1984. Many economists government officials people in the telecommunications industry and media observers predicted dire consequences for the best telephone system in the world. Years later some experts claim the divestiture has been a great success. According to present AT T Chairman and CEO Robert Allen long distance rates have dropped local rates have not increased as dramatically as predicted more households are on the network other long distance and equipment companies now effectively compete with AT T and consumers have received more choices in products better values and lower prices. Others are far less positive in their evaluation of divestiture's effects.

After the Breakup: Assessing the New Post AT T Divestiture Era describes the current state of telecommunications and how the industry has changed in the first decade of divestiture. Drawn from a major project organized by the Center for Telecommunications and Information Studies at Columbia University's Graduate School of Business this volume offers an objective account of divestiture.

Shaping American Telecommunications Christopher Sterling, Phyllis W. Bernt, Martin B.H. Weiss, 2006-08-15

Shaping American Telecommunications examines the technical regulatory and economic forces that have shaped the development of American telecommunications services. This volume is both an introduction to the basic technical economic and regulatory principles underlying telecommunications and

a detailed account of major events that have marked development of the sector in the United States Beginning with the introduction of the telegraph and continuing through to current developments in wireless and online services authors Christopher H Sterling Phyllis W Bernt and Martin B H Weiss explain each stage of telecommunications development examining the interplay among technical innovation policy decisions and regulatory developments Offering an integrated treatment of the interplay among technology policy and economics as key factors defining the development of the telecommunications sector in the United States this volume also provides background material to facilitate understanding of each sector contexts for many so called new issues problems and trends demonstrating origins from years or decades in the past and careful annotation documentation and reference tables to enable further research on the topics discussed This unique multidisciplinary approach provides a balanced view of U S telecommunications history in context with relevant economic legal social and technical analyses As such it is essential reading for advanced students in telecommunications needing to understand how the telecommunications industry and service developed to its current form The volume will also serve as a supplemental text in courses on telecommunications regulation and it will be of value to professionals in the field seeking context and background for their daily work

Telecommunications Demand in Theory and Practice L.D. Taylor, 2012-12-06 Telecommunications Demand in Theory and Practice which builds upon the author's seminal 1980 book Telecommunications Demand A Review and Critique provides comprehensive analyses of the determinants and structure of telecommunications demands in the United States and Canada Theory and empirical application receive equal emphasis with a heavy focus on the developments and econometric research since the divestiture of AT T in 1984 For the first time a detailed theoretical analysis of business telecommunications demand on subscriber and usage consumption externalities is presented Telecommunications Demand in Theory and Practice is without peer in the documentation and analysis of price elasticities of demand for telecommunications services This new book also includes a comprehensive bibliography with over 500 entries related to telecommunications demand and pricing Telecommunications Demand will appeal to both academic and consulting economists telecommunications industry analysts and regulators and to teachers of courses in applied econometrics and regulated industries

Impact of Changes in the Telecommunications Industry on Small Business United States. Congress. House. Committee on Small Business. Special Task Force on the Impact of Telephone Costs, 1985

Telecommunications Research Resources James K. Bracken, Christopher H. Sterling, 2021-12-16 As the telecommunication and information field expands and becomes more varied so do publications about these technologies and industries This book is a first attempt to provide a general guide to that wealth of English language publications both books and periodicals on all aspects of telecommunication It is a comprehensive evaluative sourcebook for telecommunications research in the United States that brings together a topically arranged cross referenced and indexed volume in one place The information provided is only available by consulting a succession of different directories guides bibliographies yearbooks and

other resources On the one hand it is a directory that describes in detail the major entities that comprise the American telecommunication research infrastructure including federal and state government offices and agencies and private public and corporate research institutions On the other hand it is a bibliography that identifies and assesses the most important and useful reference and critical resources about U S telecommunication history technology industry and economics social applications and impacts plus policy law and regulations and role in the global telecommunication marketplace No existing guide covers all of these aspects in the depth and detail of this volume International Telecommunications Law [2009] - IV Dennis, Editor Campbell, 2009-08-03 2009 Release International Telecommunications Law 2009 IV a four volume set with more than 2 500 pages offers specialists from North and South America Europe Asia and the Pacific and the Middle East who examine their respective telecommunications legal and regulatory regimes Purchase Volumes I II and III to complete the set The publication is replaced by updated volumes annually A 25% discount applies to a subscription for three years of updates Discounts are applied after purchase by rebate from publisher **Telecommunications Trade** United States. Congress. Senate. Committee on Finance. Subcommittee on International Trade, 1984 **Media Knowledge** James Schwoch, Miriam White, Susan Reilly, 1992-03-02 This book calls for a way of reading and responding to the media culture that is more than passive reception It argues for the fostering of critical citizenship as the key to engaging debating and ultimately reconstructing the concepts and beliefs society brings to bear upon popular culture The authors analyze contemporary media culture including television news and dramatic programming advertising Hollywood film and discuss the relationships between technology culture and society European Telecommunications Policy Research Nicholas Garnham, 1989

Joint Hearing on the Reauthorization of the Low-income Home Energy Assistance Program United States. Congress. House. Committee on Education and Labor. Subcommittee on Human Resources, 1994 **Competition in the Telecommunications Industry** United States. Congress. House. Committee on the Judiciary. Subcommittee on Monopolies and Commercial Law, 1988 **Handbook of Production Economics** Subhash C. Ray, Robert G. Chambers, Subal C. Kumbhakar, 2022-06-02 This three volume handbook includes state of the art surveys in different areas of neoclassical production economics Volumes 1 and 2 cover theoretical and methodological issues only Volume 3 includes surveys of empirical applications in different areas like manufacturing agriculture banking energy and environment and so forth

Telecommunications in the Age of Information DIANE Publishing Company, 1994-12 The landmark report issued in late 1991 which examines the significance of telecommunications and evaluates how telecommunications services improve both the international competitiveness of U S businesses and the quality of life of U S citizens Considers the technological and marketplace trends driving telecommunications development in this country and elsewhere Assesses the role of regulatory and other government policies in promoting the development of a telecommunications infrastructure to support present and future national needs 40 charts and tables Examining the Effects of Megamergers in the

Telecommunications Industry United States. Congress. Senate. Committee on the Judiciary. Subcommittee on Antitrust, Monopolies, and Business Rights, 1995 **Telecommunications Policy for the 1990s and Beyond** Walter G. Bolter, James W. McConnaughey, Fred J. Kelsey, 1990 This book analyzes the development of the telecommunications industry since the AT T divestiture The reference work examines the technological revitalization of the telecommunications industry from the perspective of global markets and from these trends considers the implications for regulatory policy in the future

Developing the Nation's Telecommunication Infrastructure United States. Congress. Joint Economic Committee. Subcommittee on Technology and National Security, 1994 **Competition Policy in the Telecommunications Industry** United States. Congress. House. Committee on the Judiciary. Subcommittee on Economic and Commercial Law, 1992

Universal Service in a Competitive Local Exchange Telecommunications Environment Donald Gale, 2006-05-22
The telecommunications industry has evolved into a very competitive industry since 1980 Aggressive competition is the norm in the long distance equipment operator services and many other segments of the industry The remaining segment of the market without widespread meaningful competition is the last mile wireline service to the customer premise Incumbent local exchange carriers enjoy a monopoly to serve nearly all residences and most business customers collecting over 99% of all local exchange service revenues Using their monopoly status incumbents have developed a cross subsidy system which uses the rates paid by some customers to lower the rates paid by others to support a policy known as universal service This policy has resulted in telephone service reaching 94% of America s households Carriers claim that this policy cost them 20 billion annually potential entrants claim the true cost is as low as 4 billion and the rest is profit In the Telecommunications Act of 1996 Congress ordered the end of the local exchange monopoly and opened the local markets to competition Congress also specified the continuation of universal service specified that telephone penetration should be increased and specified that the universal service concept will be applied to America s schools libraries and rural health centers Congress also specified that unlike today all carriers will contribute fairly and equitably fairly to the universal service fund and that all carriers providing local service including new competitors will be eligible to receive support from the fund The cost to meet these requirements in a competitive environment totals 7.2 billion or 5.1% of net carrier revenue This thesis addresses the definition of universal service and the services that should be eligible for support the new competitive environment how to collect the universal service support fund and how to best distribute the funds to customers targeted to receive support from the system those in high cost areas low income consumers and schools and libraries for advanced communications services

Embracing the Tune of Phrase: An Emotional Symphony within **Telecommunications In The Post Divestiture Era**

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Table of Contents Telecommunications In The Post Divestiture Era

1. Understanding the eBook Telecommunications In The Post Divestiture Era
 - The Rise of Digital Reading Telecommunications In The Post Divestiture Era
 - Advantages of eBooks Over Traditional Books
2. Identifying Telecommunications In The Post Divestiture Era
 - Exploring Different Genres
 - Considering Fiction vs. Non-Fiction
 - Determining Your Reading Goals
3. Choosing the Right eBook Platform
 - Popular eBook Platforms
 - Features to Look for in an Telecommunications In The Post Divestiture Era
 - User-Friendly Interface
4. Exploring eBook Recommendations from Telecommunications In The Post Divestiture Era
 - Personalized Recommendations

- Telecommunications In The Post Divestiture Era User Reviews and Ratings
- Telecommunications In The Post Divestiture Era and Bestseller Lists
- 5. Accessing Telecommunications In The Post Divestiture Era Free and Paid eBooks
 - Telecommunications In The Post Divestiture Era Public Domain eBooks
 - Telecommunications In The Post Divestiture Era eBook Subscription Services
 - Telecommunications In The Post Divestiture Era Budget-Friendly Options
- 6. Navigating Telecommunications In The Post Divestiture Era eBook Formats
 - ePub, PDF, MOBI, and More
 - Telecommunications In The Post Divestiture Era Compatibility with Devices
 - Telecommunications In The Post Divestiture Era Enhanced eBook Features
- 7. Enhancing Your Reading Experience
 - Adjustable Fonts and Text Sizes of Telecommunications In The Post Divestiture Era
 - Highlighting and Note-Taking Telecommunications In The Post Divestiture Era
 - Interactive Elements Telecommunications In The Post Divestiture Era
- 8. Staying Engaged with Telecommunications In The Post Divestiture Era
 - Joining Online Reading Communities
 - Participating in Virtual Book Clubs
 - Following Authors and Publishers Telecommunications In The Post Divestiture Era
- 9. Balancing eBooks and Physical Books Telecommunications In The Post Divestiture Era
 - Benefits of a Digital Library
 - Creating a Diverse Reading Collection Telecommunications In The Post Divestiture Era
- 10. Overcoming Reading Challenges
 - Dealing with Digital Eye Strain
 - Minimizing Distractions
 - Managing Screen Time
- 11. Cultivating a Reading Routine Telecommunications In The Post Divestiture Era
 - Setting Reading Goals Telecommunications In The Post Divestiture Era
 - Carving Out Dedicated Reading Time
- 12. Sourcing Reliable Information of Telecommunications In The Post Divestiture Era
 - Fact-Checking eBook Content of Telecommunications In The Post Divestiture Era

- Distinguishing Credible Sources
- 13. Promoting Lifelong Learning
 - Utilizing eBooks for Skill Development
 - Exploring Educational eBooks
- 14. Embracing eBook Trends
 - Integration of Multimedia Elements
 - Interactive and Gamified eBooks

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