

Informing and public confession were introduced as his tools of control. When a critic protested against appointment of party secretaries of regions as a retrogression from the elective system of earlier days, he was told that the appointive system represented an advance in party democracy.

Power was concentrated during the period of this volume not only by party reorganization but by state reorganization. A federation created a form for a measure of autonomy in the federating republics, but in practice the constitutional provisions became dead letters because of the subordination of the government apparatus to the party hierarchy. This was made more apparent after Lenin's death by the assignment to government positions of persons of second-rank party standing.

Not all of Carr's explanations ring true. For example, one can quarrel with his assertion that RSFSR codes were copied by the other republics because these latter lacked legal talent. The Ukrainian Republic's little-read law journal of the time provides evidence of Ukrainian legal talent restless under the obligation enforced upon it to follow RSFSR models. The dictation from headquarters was, in fact, even more severe than Carr claims.

Carr's thesis in this volume has been amply documented in recent years by several monographs on the history of the Communist Party, of the Kom-somol, of the Soviet federation, and of judicial institutions. What he says is now known and accepted in the Western world. Still, his volume is rewarding even for authors of the monographs, for he has a concept of the sweep of history that takes impressive form when all the various threads are woven together as they can be only in a monumental study of them all. Previous volumes have been criticized by some reviewers as showing too much of a sense of "inevitability" and failure to assess the alternatives that might have been developed. Given Carr's analysis of Stalin, these alternatives probably seemed unreal to him, and the impression is still given, although in much less distinct form, that it would have been hard to conceive of a Bolshevik-dominated governmental system that could have moved in any other direction, especially with a personality like Stalin's at the helm. Time will tell whether current leaders can reverse the trend, or whether they really hope to do so.

Columbia University

JOHN N. HAZARD

JOSEPH L. NOGEE, *Soviet Policy Towards International Control of Atomic Energy*. Notre Dame, Ind.: University of Notre Dame Press, 1961. xiv + 306 pp. \$6.50.

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Table of Contents Soviet Policy Towards International Control Of Atomic Energy

1. Understanding the eBook Soviet Policy Towards International Control Of Atomic Energy
 - The Rise of Digital Reading Soviet Policy Towards International Control Of Atomic Energy
 - Advantages of eBooks Over Traditional Books
2. Identifying Soviet Policy Towards International Control Of Atomic Energy
 - Exploring Different Genres
 - Considering Fiction vs. Non-Fiction
 - Determining Your Reading Goals
3. Choosing the Right eBook Platform
 - Popular eBook Platforms
 - Features to Look for in an Soviet Policy Towards International Control Of Atomic Energy
 - User-Friendly Interface
4. Exploring eBook Recommendations from Soviet Policy Towards International Control Of Atomic Energy
 - Personalized Recommendations
 - Soviet Policy Towards International Control Of Atomic Energy User Reviews and Ratings
 - Soviet Policy Towards International Control Of Atomic Energy and Bestseller Lists
5. Accessing Soviet Policy Towards International Control Of Atomic Energy Free and Paid eBooks

- Soviet Policy Towards International Control Of Atomic Energy Public Domain eBooks
- Soviet Policy Towards International Control Of Atomic Energy eBook Subscription Services
- Soviet Policy Towards International Control Of Atomic Energy Budget-Friendly Options
- 6. Navigating Soviet Policy Towards International Control Of Atomic Energy eBook Formats
 - ePub, PDF, MOBI, and More
 - Soviet Policy Towards International Control Of Atomic Energy Compatibility with Devices
 - Soviet Policy Towards International Control Of Atomic Energy Enhanced eBook Features
- 7. Enhancing Your Reading Experience
 - Adjustable Fonts and Text Sizes of Soviet Policy Towards International Control Of Atomic Energy
 - Highlighting and Note-Taking Soviet Policy Towards International Control Of Atomic Energy
 - Interactive Elements Soviet Policy Towards International Control Of Atomic Energy
- 8. Staying Engaged with Soviet Policy Towards International Control Of Atomic Energy
 - Joining Online Reading Communities
 - Participating in Virtual Book Clubs
 - Following Authors and Publishers Soviet Policy Towards International Control Of Atomic Energy
- 9. Balancing eBooks and Physical Books Soviet Policy Towards International Control Of Atomic Energy
 - Benefits of a Digital Library
 - Creating a Diverse Reading Collection Soviet Policy Towards International Control Of Atomic Energy
- 10. Overcoming Reading Challenges
 - Dealing with Digital Eye Strain
 - Minimizing Distractions
 - Managing Screen Time
- 11. Cultivating a Reading Routine Soviet Policy Towards International Control Of Atomic Energy
 - Setting Reading Goals Soviet Policy Towards International Control Of Atomic Energy
 - Carving Out Dedicated Reading Time
- 12. Sourcing Reliable Information of Soviet Policy Towards International Control Of Atomic Energy
 - Fact-Checking eBook Content of Soviet Policy Towards International Control Of Atomic Energy
 - Distinguishing Credible Sources
- 13. Promoting Lifelong Learning
 - Utilizing eBooks for Skill Development

- Exploring Educational eBooks

14. Embracing eBook Trends

- Integration of Multimedia Elements
- Interactive and Gamified eBooks

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